

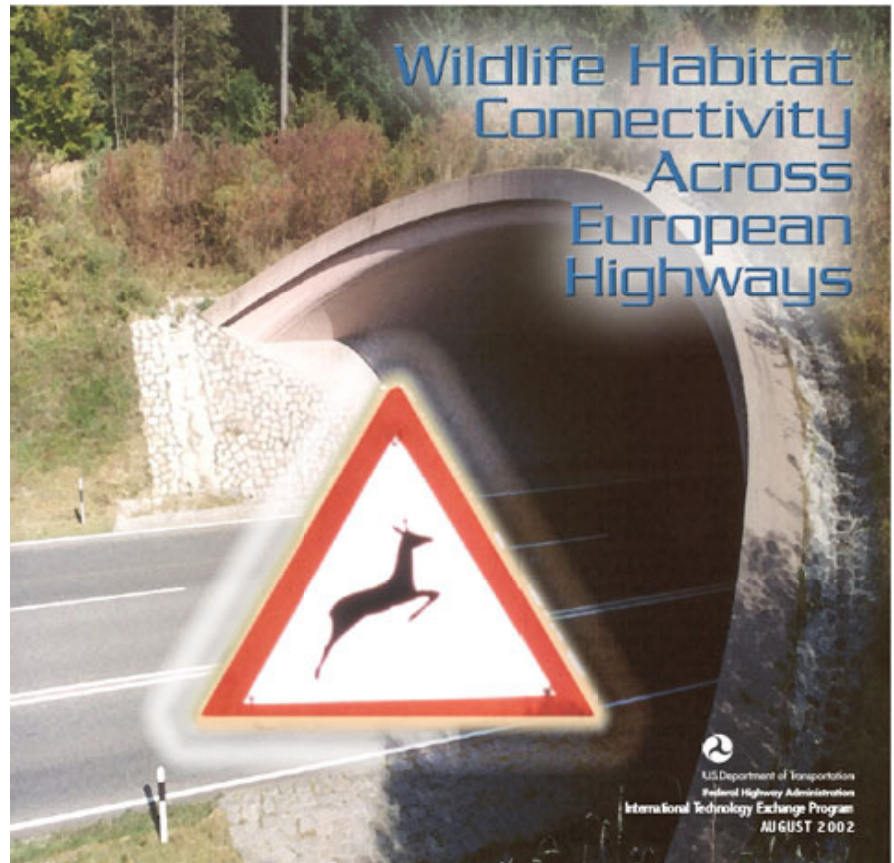


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The metric units reported are those used in common practice by the persons interviewed. They have not been converted to pure SI units because in some cases, the level of precision implied would have been changed.

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WILDLIFE HABITAT CONNECTIVITY ACROSS EUROPEAN HIGHWAYS

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of the Transportation Research Board

August 2002

FHWA INTERNATIONAL TECHNOLOGY

EXCHANGE PROGRAMS

The FHWA's international programs focus on meeting the growing demands of its partners at the Federal, State, and local levels for access to information on state-of-the-art technology and the best practices used worldwide. While the FHWA is considered a world leader in highway transportation, the domestic highway community is very interested in the advanced technologies being developed by other countries, as well as innovative organizational and financing techniques used by the FHWA's international counterparts.

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The International Technology Scanning Program accesses and evaluates foreign technologies and innovations that could significantly benefit U.S. highway transportation systems. Access to foreign innovations is strengthened by U.S. participation in the technical committees of international highway organizations and through bilateral technical exchange agreements with selected nations. The program has undertaken cooperatives with the American Association of State Highway Transportation Officials and its Select Committee on International Activities, and the Transportation Research Board's National Highway Research Cooperative Program (Panel 20-36), the private sector, and academia.

Priority topic areas are jointly determined by the FHWA and its partners. Teams of specialists in the specific areas of expertise being investigated are formed and sent to countries where significant advances and innovations have been made in technology, management practices, organizational structure, program delivery, and financing. Teams usually include Federal and State highway officials, private sector and industry association representatives, as well as members of the academic community.

The FHWA has organized more than 50 of these reviews and disseminated results nationwide. Topics have encompassed pavements, bridge construction and maintenance, contracting, intermodal transport, organizational management, winter road maintenance, safety, intelligent transportation systems, planning, and policy. Findings are recommended for follow-up with further research and pilot or demonstration projects to verify adaptability to the United States. Information about the scan findings and results of pilot programs are then disseminated nationally to State and local highway transportation officials and the private sector for implementation.

This program has resulted in significant improvements and savings in road program technologies and practices throughout the United States, particularly in the areas of structures, pavements, safety, and winter road maintenance. Joint research and technology-sharing projects have also been launched with international counterparts, further conserving resources and advancing the state of the art.

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CONTENTS

EXECUTIVE SUMMARY	vii
CHAPTER 1: INTRODUCTION	1
Objectives and Panel Composition	2

Amplifying Questions	2
CHAPTER 2: EUROPEAN CONTEXT	3
Regulatory Context	3
Biogeographical Context	4
Social Context	4
Traffic Safety Context	5
Economic Context	5
CHAPTER 3: HABITAT LOSS, FRAGMENTATION, AND WILDLIFE MORTALITY	6
Habitat Loss	6
Fragmentation	6
Wildlife Mortality	6
Secondary and Cumulative Effects	7
Avoidance and Minimization	7
CHAPTER 4: ANALYTICAL TECHNIQUES	8
Planning Techniques	8
Study Techniques	9
Analytical Models	11
CHAPTER 5: MITIGATION AND COMPENSATION	12
Nonstructural Approaches	12
Structural Approaches	14
Maintenance Aspects	24
CONCLUSIONS AND RECOMMENDATIONS	26
Policy	26
Communication Strategy	27
Guidance Manuals	28
Research Strategy	29
IMPLEMENTATION PLAN	30
Implementation Recommendations	30
Evaluating or Demonstrating the Potential Scan Results	31
Disseminating the Scan Results	31
REFERENCES	33
APPENDIX A: EUROPEAN CONTACTS	34
APPENDIX B: TEAM CONTACTS	39
APPENDIX C: AMPLIFYING QUESTIONS	41
APPENDIX D: BIOGRAPHICAL SKETCHES	45

ABBREVIATIONS AND ACRONYMS

AASHTO	American Association of State Highway and Transportation Officials
ADT	Average daily traffic
CTE	Center for Transportation and the Environment
DOT	Department of transportation
EC	European Council
EEC	European Economic Community
EIA	Environmental impact assessment
ESA	Ecological Society of America
EU	European Union
FHWA	Federal Highway Administration
GIS	Geographic information system
IENE	Infra Eco Network Europe
NGO	Nongovernmental organization

SAC	Special areas of conservation
SEA	Strategic environmental assessment
SPA	Special protection areas
NCHRP	National Cooperative Highway Research Program
NEPA	National Environmental Policy Act
NHI	National Highway Institute
TEA-21	Transportation Equity Act for the 21st Century
TRB	Transportation Research Board

EXECUTIVE SUMMARY

With growth and development in many areas of the world, habitat and wildlife resources have diminished to the point that transportation agencies are being asked to address impacts to these resources when implementing planned improvements to the world's transportation systems. The issues involved in addressing these impacts are international in nature. Therefore, the Federal Highway Administration (FHWA) and American Association of State Highway and Transportation Officials (AASHTO) sponsored an international technology scan to learn what actions are being taken in Europe to address habitat and wildlife issues. An interdisciplinary delegation of federal, State, and conservation-group representatives visited five countries to observe and document efforts in Europe. The group visited Slovenia, Switzerland, Germany, France, and the Netherlands.

Overall, the five European countries had much to offer as related to the objectives of the visits. Although each country uses different approaches to address wildlife issues, they have formed an international network to share information. The Infra Eco Network Europe (IENE) is designed to bring together state-of-the-art information through an international project known as "Habitat Fragmentation Due to Transportation Infrastructure." The project is leading Europeans to a more comprehensive treatment of habitat-related issues, and the results ultimately will benefit all of Europe and the rest of the world. This report summarizes the scan team findings, by country, and concludes with detailed recommendations for possible U.S. implementation.

SLOVENIA

Slovenia is a young country, as is reflected in the number and type of actions that the country has been able to undertake with regard to habitat fragmentation and transportation issues. Although the Slovenians have the necessary environmental documentation processes and environmental laws to address wildlife issues in transportation processes, some inconsistencies remain. One apparent inconsistency observed in Slovenia was that the Eurasian brown bear is both a protected and a legally hunted species. This unique situation has led to interesting perspectives when addressing potential impacts to the species from transportation infrastructure. The delegation observed efforts by parties outside the transportation ministry to bring about project designs to accommodate wildlife. A survey that indicated the public's desire to accommodate habitat and wildlife considerations also was used to influence transportation agency actions.

Slovenia is attempting to increase wildlife habitat (forests) and wildlife populations, including bears and wolves. Slovenia has the opportunity to significantly accommodate wildlife, with international connectivity implications. Connectivity to the forests of Croatia and Italy exists, and there is the potential for further improvements. As was the case in several of the European countries visited, hunting is an important factor in wildlife management, and hunter information is extensively used when examining connectivity needs.

Specifically in Slovenia, university and forestry personnel studied habitat connectivity needs and wildlife behavior (the Eurasian brown bear in particular), and then used public opinion to influence the transportation ministry to provide

EXECUTIVE SUMMARY

connectivity across highways. They also provided the transportation agency with identified connectivity needs and further recommendations for the nation's highways. A public demonstration was held to express the need for action for wildlife on a highway project. The result was a viaduct that was constructed for multiple purposes—wildlife, hydrology, and human access. Subsequent studies of the structure have indicated that a variety of wildlife cross under the structure. Fencing, including electrical fence, is used on Slovenian highways to keep wildlife off of the highways, thereby increasing motorists' safety. The scan team believes that the situation in Slovenia is similar to that in the United States. In the United States, the impact of transportation on wildlife is an emerging issue, and it often takes diverse interests joining together to influence actions on the part of the State transportation agencies, through active public-involvement programs.

SWITZERLAND

In contrast to Slovenia, Switzerland has a long history of science and actions related to wildlife in its transportation and environmental programs. It is evident that the Swiss actions are scientifically based. Geographic information system (GIS)-based identification of wildlife habitat and corridors has been completed, and, again, hunter information is used to supplement science. Bottlenecks and voids in connectivity have been identified. The remaining corridors have been categorized as impacted, impaired, or interrupted, with only one-third categorized as intact. The main corridors are forested, as riparian corridors are highly impacted throughout much of Europe. The scan team observed attempts at riparian restoration. Landscape planning plays an important role in Switzerland, and both habitat restoration and purchase for connectivity are being undertaken.

Expert groups use scientific research to develop standards for assessment, design, and mitigation. Scientific information from other European countries is extensively used in this process, including investigations of other countries' green bridges. Diverse habitats on green bridges were scientifically identified as important to providing connectivity for the broadest spectrum of species, from invertebrates to ungulates. Considerations in vegetation selected even included avian and tree-dwelling species. For example, research documented the relationship of a highway to badgers and the connectivity absent or present for badgers with the placement of crossing structures.

The Swiss have a wide variety of structural and nonstructural measures for wildlife. Overpasses (green bridges or ecoducts) of varying widths are a preferred structure for maintaining connectivity for many species. There is a prevalence of multiple-use overpasses with forestry roads and vegetation on the structures. These structures are monitored using standard approaches such as tracks and photography, as well as evolving technologies such as infrared video. Video cameras make it possible to observe the behavior of the animals while using the structures. This research indicates that overpasses with a width of 50 m or greater are used by the widest variety of species, and that the animals exhibit natural behavioral characteristics when using the structures.

EXECUTIVE SUMMARY

GERMANY

German actions regarding wildlife are legally and scientifically driven. Germany has strong legal requirements, which primarily address motorist safety. Projects are identified at the federal cabinet and parliament levels and then are provided to the transportation ministry for implementation. The Federal Environment Ministry (BMU) is consulted and enforces environmental actions in accordance with the Nature Conservation Act, a Red List (threatened and endangered species), and the Endangered Conservation Act. These actions are supported by the legal act of conservation, including regulations for using land in a sustainable manner. Germany has an early warning system of environmental risk assessment to help avoid environmentally sensitive projects. Landscape planning plays an important role in the identification of protected areas, protection of flora and fauna, and the general protection and mitigation of impacts to the natural environment. Negative changes to land use require compensation measures. The legal foundation is built upon the mitigation of impacts, which is one important regulation contained in the legal act of conservation. Considerable and sustainable impacts on nature balance and natural scenery caused by projects (i.e., motorways) have legal consequences. Two perspectives, home protection and nature preservation, influence the process. Project managers are obliged to take measures in the case of considerable and sustainable impacts. Three kinds of compensation are possible: in-kind, off-site, and compensation fees (in-lieu-fee), in that order of preference.

Germany requires that a cost-benefit analysis be conducted at the federal level for projects. Job creation and economic stimulation are factors considered in the transportation program. Mathematical decisionmaking models of questionable value were presented with the conclusion that an argumentative model (verbal description of impairments) usually prevailed. Economic and social need can overpower environmental need in the final analysis. However, the European Commission directives and Nature 2000 program can overrule local decisions. In fact, legal proceedings at the Commission level are possible.

As with some of the other European countries visited, landscape ecology principles are being applied to highway planning. The team observed areas where adjacent land use and distribution has been changed as a result of highway planning such that the entire area benefited.

The legal requirements in Germany necessitate fencing (needed because many highway stretches have no speed limit), signing, underpasses, overpasses (green bridges), and land conservation as mitigation for transportation facilities. Germany has the largest number of overpasses (32) of the countries visited. The overpasses vary in width from 8.5 to 870 m. Eight more are under construction and 20 more are planned. Forest and agricultural roads exist on about half of Germany's overpasses. In other cases, rocks are used to keep vehicles out of underpasses and off overpasses. German engineers report that hourglass overpasses are similar in price to straight shaped overpasses. The team observed extensive projects to keep amphibians off roads by constructing additional barriers along fences. More than 100 such projects for amphibians have been completed nationwide. The Germans also report that 130 bridges over rivers are designed to accommodate wildlife.

EXECUTIVE SUMMARY

Monitoring of effectiveness is limited and deals mainly with vertebrates, although some insect research is being conducted. Research presenting some evidence of road density and noise relationships to wildlife species has been obtained in Germany.

FRANCE

France was the first European country to develop overpasses (green bridges) for wildlife and has an extensive network of such structures. It also was the first country where the team visited highways developed by private companies. In France, the transportation plan is derived from a land-use plan whose goal is to have all residents live within 5 km or 45 minutes from a limited-access highway or high-speed rail. Roads are funded out of general tax funds rather than a gas tax. Using the Law of Protection on Nature as guidance, both the environmental and the transportation ministry must approve highway projects. There are no separate permits for various aspects of a project—one approval does it all. There is an extensive public-involvement process to arrive at an alternative suitable to all parties. Legal challenge is prevalent, and projects can take as long as 10 years to develop. Environmental factors receive equal consideration with social and economic factors.

The transportation ministry objective is to increase motorist safety. Approximately 30 deaths a year result from animal-related accidents.

France has taken numerous measures to reduce wildlife collisions, and fencing is required on all federal highways. Experts indicated that reflectors and deer whistles were researched and found to be ineffective. They also reported that permanent signing does little to reduce wildlife mortality. Culverts, underpasses, overpasses, and viaducts have been used in France as structural alternatives. France was the first European country to try hourglass-shaped overpasses, with the narrowest point from 8 to 15 m. France also has a large number of overpasses (green bridges) that were built specifically for wildlife; the widest is 800 m. Structures are generally monitored for a 1-year period and then revisited 3 to 5 years later. The monitoring information is then used in future projects and guidance documents. France also has tried a number of designs for amphibian crossings, including a trench and drop-inlet application with one-way pipes. In another case, a plastic fence attached to the regular fence is used to guide amphibians to culverts.

THE NETHERLANDS

The Netherlands is playing a leadership role in the European Community on wildlife and transportation issues. However, the Netherlands has limited habitat for wildlife, and the measures being taken are for a few remaining species. The most extensive measures for badgers seem to have resulted from nongovernment organization (NGO) inputs to the environmental and transportation ministries. Subsequently, the

transportation ministry has made it a priority. An extensive system of culverts (approximately 600) is provided for these species, and retrofits are being done using maintenance funds. The retrofits are based on a systemwide plan. The Netherlands has 10 pipe-culvert systems designed specifically for amphibians that are strategically located to provide for seasonal movements. Existing bridges and culverts for waterways also have been modified to provide dry passage on wood or earthen shelves along the insides of the structures, primarily for small-mammal movement.

EXECUTIVE SUMMARY

Four overpasses, from 17 to 50 m wide, have been constructed. Overpasses have been constructed with both the hourglass shape and straight sides, with both fences and earthen berms for noise and light protection. Tree stumps are placed on or under structures to provide cover for habitat and passage of small species. Researchers have used sand beds, inkpads, and infrared cameras for detecting animal use of structures.

The Netherlands also has a national connectivity plan that is looked at in relation to the transportation system and projects. For existing highways, maintenance forces and funds are very much involved in implementing retrofit projects to implement the connectivity plan. A philosophy of providing and improving connectivity across the highway system prevails.

In the Netherlands, plans to restore habitat connectivity across roads are more and more based on population viability analyses (population level) in addition to information about locations with increased wildlife mortality from collisions (individual level). Because loss of population viability is in many cases exclusively the result of the presence of roads (barriers), both policymakers and managers give high priority to restoring habitat connectivity across roads.

Some species are still seriously impacted by collisions with vehicles. Almost 25 percent of the Dutch badger population are killed on roads each year.

Recently, a study was started in the Netherlands to assess the effectiveness of mitigation measures on the wildlife population level. This year suitable research locations will be identified; next year a monitoring schedule will be worked out, partly based on model simulations; and in the third year monitoring will start.

RECOMMENDATIONS

The team formed recommendations in four topical areas: policy, communications, guidance manuals, and research. As relates to policy, the team believes that the FHWA and AASHTO strategic plans should contain wildlife/transportation issues. The new transportation bill should include funding for wildlife initiatives, including retrofit projects. In early transportation planning, there should be stronger policy for environmental factors, such as alternatives to avoid impacts on wildlife and habitat. A policy of ecosystem-level mitigation should be implemented. A policy is needed for consistency of highway alignments and designs with adjacent public land-management policy. To complement this policy, stronger public land management for wildlife is needed along highways where measures have been taken for wildlife to ensure future populations. A policy requiring postconstruction monitoring and maintenance of measures for wildlife is also needed.

For communications, there is a need for a central source of contact for international exchange of information. The central source of information at the Center for Transportation and the Environment (CTE) needs support for further development. The scan team believes that the publications of various wildlife societies and groups should be used to disperse wildlife information. Similarly, the universities and State wildlife agencies that conduct much of the wildlife research should be used to disseminate information. Interagency cross training is desirable. The streamlining, context-sensitive design, and stewardship programs in the State transportation agencies should be used to share information.

EXECUTIVE SUMMARY

The scan team has identified a number of guidance manuals that should be developed. An assessment-method manual should be written. Guidance on coordination with resource agencies and nongovernment agencies is needed. A manual containing definitions of commonly used terms in the transportation/wildlife science should be developed. A wildlife-structures design manual would aid design. The guidance manuals should be developed in coordination with the FHWA and AASHTO for publication as AASHTO manuals.

Pooled funds should be used for interagency efforts to study connectivity needs for all types of wildlife in the United States, and a national connectivity study should be funded. Research funding should support the effort to develop standard definitions of commonly used language for the recommended guidance manual. The Transportation Research Board (TRB) and AASHTO Standing Committee on the Environment should take leadership roles in all of these recommendations.

CHAPTER 1: INTRODUCTION

An understanding of the influences of transportation systems on wildlife ecology and remedial actions to offset negative influences is an emerging science in the United States. However, the International Conference on Wildlife Ecology and Transportation series and the current International Conference on Ecology and Transportation have demonstrated that some European countries are ahead of the United States in this area of science and application of research results. Furthermore, a network of European countries (IENE) has played a leadership role in coordinating a European effort to address wildlife-related transportation issues and provide for connectivity of Europe's remaining green infrastructure.

The IENE objectives are: (1) "to promote a safe and sustainable pan-European transport infrastructure through recommending measures and planning procedures to conserve biodiversity and reduce vehicular accidents and fauna casualties; (2) to design methodologies for defining priorities when solving conflicting intersections between nature and transportation infrastructure and implement them in the environmental impact assessment and strategic impact assessment studies; (3) to harmonize mitigation and compensation measures at European level; (4) to stimulate national strategies on environment and transportation; (5) to promote international and multidisciplinary research and monitoring; and (6) to improve public awareness, education and training on habitat fragmentation due to infrastructure."

IENE took the initiative to carry out these objectives under the European Cooperation in the Field of Scientific and Technical Research (COST) program known as COST 341, "Habitat Fragmentation Due to Transportation Infrastructure." Each member country has developed individual "State of the Art Reports," and the group of 16 European signatory countries is currently working on a number of initiatives, including a European Review on Habitat Fragmentation Due to Infrastructure; a European Handbook on Fragmentation Due to Linear Transportation Infrastructure (handbook of best practices); and an on-line database (related information database). IENE members will disseminate the COST 341 products when they are completed toward the end of 2003.

A number of states in the U.S. have taken a leadership role in addressing wildlife ecology and transportation through policy, procedure, planning, project development, design, construction, and maintenance initiatives related to wildlife. Limited application of science in this transportation discipline has, however, often led to subjective decisionmaking in relation to addressing issues. The States also vary greatly in their treatment of wildlife issues because uniform standards are lacking for assessment and treatment of wildlife-related impacts. Funding of wildlife-related activities has only recently received attention in the transportation funding bills. To advance understanding of wildlife and transportation issues, the FHWA and AASHTO sponsored an international technology scan. A team of U.S. wildlife/ transportation experts visited five European countries that have, to varying degrees, addressed wildlife in their transportation programs.

CHAPTER 1: INTRODUCTION

OBJECTIVES AND PANEL COMPOSITION

The objective of the international technology scan was to identify European activities in the areas of (1) national initiatives, (2) technological tools, (3) wildlife assessment methods, (4) mitigation measures, and (5) effectiveness of programs, methods, and mitigation measures. The ultimate objective is to transfer appropriate best practices to the transportation community in the United States. It is expected that this transfer of information will lead to the reduction of barriers to addressing wildlife-related issues. The team chose to visit Slovenia, Switzerland, France, Germany, and the Netherlands because of their activities regarding wildlife issues. The U.S. delegation met with representatives from the transportation and environmental ministries, research organizations, consultants, and NGOs. Appendix A lists the representatives with whom the team met. The trip took place from October 5-21, 2001.

The delegation was assembled under the FHWA International Technology Scanning Program. A multidisciplinary team was assembled, including representatives from the FHWA; U.S. Forest Service; U.S. National Park Service; the departments of transportation (DOTs) of Florida, Wisconsin, and Vermont; Defenders of Wildlife; the Humane Society of the United States, and a private consultant. Members were chosen to represent a broad range of interest and expertise involved in the area of wildlife and transportation. A list of the team members is contained in appendix B.

AMPLIFYING QUESTIONS

Before embarking on the trip, the team developed a set of questions to send to experts in each country so they would understand the interests and topics that the team hoped to address. The questions were framed in the topical areas of policy, the problem-identification process, the decisionmaking process, design and engineering solutions, resources commitment, cost-effectiveness, highway safety, and ecosystem/ habitat perspectives. The list of questions is in appendix C. Appendix D provides biographical sketches of team members.

CHAPTER 2: EUROPEAN CONTEXT

On the basis of the presentations and reports provided to the scanning team, it appears that the IENE effort that resulted in the COST 341 project has permitted European transportation agencies to gain a better understanding of ecological processes. A landscape perspective is clear among the countries visited. Studies that will be mentioned in this report include those on a variety of scales-international, regional, landscape, and individual sites and target species. An understanding of the dimensions of scale and hierarchical structure is evident in the work being done in Europe. The long history of changes on the landscape has often resulted in complex patterns of human activity on the natural systems. The fragmentation that is evident on the landscape is being addressed through international cooperation and information sharing, as well as through efforts by individual countries. The transportation systems are being studied as they relate to natural populations and the dynamics of individual species. One example is the consideration of the basic requirements that necessitate animal movement-foraging, diurnal or commuting movements, dispersal movements, and migratory movements. Provisions for habitat connectivity are included in transportation planning to provide for ecological networks of habitats that address the needs of all species to ensure sustainable population dynamics. The importance of compatible land use adjacent to the highways where provisions for wildlife have been implemented is evident in the countries visited. Even as the Europeans gain a deeper understanding of these relationships, they also recognize that additional research is needed to define the relationships of the natural systems to the transportation systems.

REGULATORY CONTEXT

Each of the countries visited has its own laws for environmental issues associated with transportation development. On a larger scale, however, there are European directives designed to help address the international needs for environmental quality, biodiversity, and habitat connectivity. The 15-member European Economic Community (EEC) has issued a Birds Directive (79/409/EEC) for special protection areas (SPAs) and a Habitats Directive (92/43/EEC) for special areas of conservation (SACs) for the conservation of natural habitats and of wild fauna and flora. Accession to the European Community requires that member countries adopt national laws and procedures to comply with the directives. Article 8 of the Habitats Directive envisages cofinancing of a Natura 2000 network by the European Community. The establishment of the Habitats Directive component of Natura 2000 involves three steps: preparation of national lists of sites, selection of sites at the European Union (EU) level, and designation of the sites.

In addition, the United Nations Economic Commission for Europe (54 member countries) has two initiatives that focus on biodiversity: the Convention of Biological Diversity and the Pan-European Biological and Landscape Diversity Strategy. The Convention calls for incorporating the consideration of biodiversity into plans, programs, and policies. The Diversity Strategy envisions a sustainable Pan-European Ecological Network representative of the rich diversity of ecosystems, habitats, and species in Europe.

CHAPTER 2: EUROPEAN CONTEXT

Furthermore, the Standing Committee of the Bern Convention of 1989 held a meeting exclusively devoted to habitat conservation. The committee developed recommendations for a network of areas of special conservation interest, known as the "Emerald Network." The resulting designations of Natura 2000 or Emerald Network could constitute the desired Pan-European Ecological Network. Plans and projects affecting these designated areas will require special attention to ecological impacts, because violation of the intent of the EEC actions could result in legal consequences.

BIOGEOGRAPHICAL CONTEXT

The current distribution of species and habitats in Europe has been the result of a long history of influence by humans. The land cover of pan-Europe is estimated to be 34 percent arable land, 17 percent coniferous forests, and 9 percent deciduous forests; the remaining 40 percent is largely human development. Yet, Europe has a rich diversity of habitats and species remaining. Analyses of species and habitats in Europe under European nature conservation policies have resulted in the identification of 11 biogeographical regions: steppic, pannonic, Anatolian, pontic, boreal, continental, Atlantic, alpine, macaronesian, Mediterranean, and arctic. Without detailing the biogeographical regions, it should be noted that diverse habitats remain, and the EU hopes to preserve them through the Pan-European Ecological Network.

SOCIAL CONTEXT

The team observed a different regard for the land and natural systems in Europe from what we experience in the United States. First, European society accepts and even supports greater government control of land use and land ownership than is evident in the United States. The governments, especially in Switzerland and Germany, have responded to the support by incorporating social considerations into the landscape. The team visited a number of areas where landscape planning includes corridors for human movement along with those for animal movement. The corridors often connect large conservation areas established for ecological and aesthetic design purposes. In rural areas, paths for pedestrian and bicycle movement through well-planned landscapes occupy space in corridors that also are designed for animals. Park benches and picnic tables are not uncommon in these corridors, and, during the visits to the sites, the team observed people using the facilities. Numerous species of wildlife have been observed in these areas, and it is evident that other wildlife could use the corridors during the nighttime hours. The efforts of the government, combined with the population's regard for the land, also have resulted in the absence of junk (old cars, dilapidated buildings, litter, etc.) that is common in the United States. The result is a beautiful landscape that accommodates not only human recreation and aesthetic needs but also is functional for the wildlife in the areas. Certainly, the remaining wildlife is limited, because there are few "wilderness" areas and an absence of large carnivores.

A second social observation was the effort by governments to include the public and NGOs in its process. There seems to be a genuine concern for local needs, including environmental quality, so the transportation planning process in several of the

CHAPTER 2: EUROPEAN CONTEXT

countries visited took many years with numerous efforts to consider social needs. The team met with NGOs that are active in the transportation planning process in all of the countries. Such social interactions with transportation agencies clearly influence transportation planning in these countries.

TRAFFIC SAFETY CONTEXT

In each of the countries visited, the motorist-safety aspect of collisions with wildlife was an issue. The recordkeeping in the countries does not permit quantitative definition of the problem, but motorist injuries and fatalities with substantial financial costs were noted. Fencing of motorways to reduce collisions with wildlife is a common practice. One case mentioned to the team involved a motorist who is suing the government after a collision with a wild boar, despite the fact that boars were not a problem prior to fences being erected.

ECONOMIC CONTEXT

Similar to the case for safety, recordkeeping largely precludes quantitative cost-benefit analysis in most European countries. Rather, the costs and benefits are expressed in qualitative terms, such as the public willingness to pay for different types of landscapes. In Germany, a three-phase approach has been used that considers avoidance costs (avoiding effects on nature or landscape), compensation costs (using recent experiences to estimate reasonable costs for compensation measures), and repair costs (estimated in a manner similar to compensation costs).

Payment for wildlife features on transportation projects is the responsibility of the agency or group building the project. In some cases, private firms recover the costs through tolls on the roads. In such cases, the private firm is responsible for mitigation/compensation similar to that required for the public transportation agency. Public projects are financed either with gas-tax funds or a combination of these funds with general revenue funds. In France, projects developed by transportation agencies are financed with funds from the general revenue.

CHAPTER 3: HABITAT

LOSS, FRAGMENTATION, AND WILDLIFE MORTALITY

With the possible exception of Slovenia, which is experiencing an increase in forest habitat, past losses of habitat have diminished the resources of the other countries to the extent that the issues of further habitat loss, fragmentation of habitat, and wildlife mortality are evident. The Slovenians have had an opportunity to prevent the problems seen in the other countries, through careful planning and implementation of mitigation and compensation measures, to make their highways compatible with their abundant ecological resources.

HABITAT LOSS

The problems associated with further habitat loss in most European countries are obvious. The landscape has been changed such that natural areas are limited and, therefore, are important to any ecological network envisioned by the EU. Decreasing areas of habitat support decreasing populations of flora and fauna. The result is a patchwork of small pieces of disconnected habitat with little connectivity. In most European countries, large carnivores are either rare or extirpated. Of the countries visited, Slovenia appears to have the best chance for sustainable populations of large carnivores and other wildlife, given the current policy to address these issues.

FRAGMENTATION

One of the consequences of habitat loss is diminished connectivity of habitats, which results in fragmentation that limits the natural movement of wildlife to support their life-cycle requirements. Consequently, the animals in a given area experience physical isolation and eventual extirpation. Fragmentation of habitat by highways occurs when animals avoid the area of the road, are unable to cross the road, or are killed on the road. Known as the "barrier effect," this phenomenon has impacts on the fauna from individual to species-population levels. Although experts in all of the European countries visited were trying to address fragmentation, only the Dutch have a defragmentation program in place. Measures to address this issue are discussed in chapter 5 of this report.

Some corridors of habitat may remain large enough in size to support connectivity. When these corridors are constricted and crossed by transportation infrastructure, however, bottlenecks may occur. European countries are actively identifying such areas through the use of GIS. National plans for the Pan-European Ecological Network will help identify important bottlenecks at transportation facilities that require remedial actions.

WILDLIFE MORTALITY

As is similar to the situation in many areas of the United States, diminished natural resources have resulted in rare or endangered species and habitats throughout Europe. In areas where this situation already exists and the transportation facility adds a mortality factor, problems result. The number of animals killed on a facility may be low, yet still have a devastating effect on the population because of low

CHAPTER 3: HABITAT LOSS, FRAGMENTATION, AND WILDLIFE MORTALITY

numbers in the animal populations. This is especially true for organisms with low reproductive capabilities.

The few studies of wildlife mortality that have been conducted in Europe indicate that, in some areas, mortality numbers can be high for certain species. This can especially be true during migratory periods or in areas with high populations of a species, and was the case in all of the countries where amphibian structures were placed in areas of seasonal movement. The European countries also had high numbers of ungulates (mainly roe deer and red deer) killed in areas of high population.

The Europeans recognize a relationship among traffic volume, speed, and wildlife mortality. Results indicate that traffic volumes of 10,000 average daily traffic (ADT) represent a complete barrier to animal movement for some species, and that many species suffer 50 percent mortality when crossing highways with volumes as low as 2,000 ADT. Therefore, measures to reduce mortality are indicated for highways with elevated traffic levels. As mentioned, fencing is a common safety practice, but fences exacerbate fragmentation where measures are not taken to provide connectivity. Therefore, the theme in Europe is to provide both.

SECONDARY AND CUMULATIVE EFFECTS

In Europe, secondary and cumulative effects of transportation facilities as related to land-use changes are being addressed by landscape planning at the local and federal levels. Government control of land use in Europe is greater than in the United States. The team observed examples of planning that resulted in changes to the landscape and even property ownership that had very positive ecological significance.

Coordinated efforts that result from the transportation action are reported in chapter 4 of this report. Local planning to address growth and development issues of transportation projects occurs in the United States, but, because of strong individual property rights, the results are often less than what is actually necessary to address secondary and cumulative impacts of transportation projects. The Europeans are clearly doing a good job of addressing these issues because of stronger government controls of land use.

AVOIDANCE AND MINIMIZATION

For sites identified in the EU's Habitat and Species Directives, avoidance is a requirement, because these are highly protected areas. According to the Directives, if development is approved in these sites, compensation is required.

For sites not identified in the Directives, no formal legislation requiring avoidance and minimization was evident in the countries visited. Once the decision is made to implement a project, internal policy or procedure dictates efforts to avoid impacts by changing alignment or constricting the typical section. Mitigation resulted where avoidance and minimization were not possible.

CHAPTER 4: ANALYTICAL TECHNIQUES

Land-use planning in Europe is the responsibility of each individual country, and, as in the United States, it is a local initiative with federal oversight. In the 1990s, however, the EU undertook two initiatives to provide guidance. The first was the Committee on Spatial Development, to work on land-use planning. The second was the European Spatial Development Perspective, which finalized a report on spatial development and trends as well as policy goals.

PLANNING TECHNIQUES

For planning purposes and to fulfill the vision of a Pan-European Ecological Network, most European countries are developing national ecological network plans. As these plans are completed, they will be used to implement actions—the Netherlands is currently at the latter

stage.

At the local level, highway planning includes landscape perspectives. In Switzerland, France, and Germany, highway planning results in landscape-level actions that include habitat acquisition, habitat restoration/creation, connectivity plans (human and wildlife), and even redistribution of land ownership.

The techniques used are similar to those in the United States in that GIS are developed that include inventories of the components of the landscape. Extensive public involvement, including participation of NGOs, is evident in the planning and project development processes.

The role of public involvement in the planning process is especially evident on a highway project in Slovenia where a public-opinion survey and public demonstration resulted in the placement of a viaduct on the Ljubljana-Postonjana Highway for wildlife/human connectivity and hydrologic needs. The team also observed that the input of NGOs was important for protection of the badger and other wildlife in the Netherlands.

In Germany and Switzerland, the team observed the results of collaborative local planning with multi-interest participation. Landscape-level actions are the result of transportation projects, and these projects are detailed as case studies in chapter 5.

In addition to the Habitats and Bird Directives, the EU issued a directive (97/11/EC) that calls for a strategic environmental assessment (SEA) and, for major infrastructure projects, an environmental impact assessment (EIA) to foresee potential environmental problems from plans and projects. The content requirements for these documents are similar to those of the National Environmental Policy Act (NEPA) in the United States.

Specific guidance for transportation planning is being developed under the COST 341, European Handbook project. As of the team's visit, the Handbook was being drafted. Relative to routing options and alignment, the Handbook guidance addresses the permanency of transportation infrastructure and the need for great caution when considering the sometimes limited knowledge about the ecological factors involved in the potential project area. A discovery process that starts with defining the study area

CHAPTER 4: ANALYTICAL TECHNIQUES

through inventory of causes of fragmentation, natural features, fauna, and flora is recommended. The transfer of the information to cartography is the next step. This information is used for collaborative, multidisciplinary evaluation of the potential impacts of the alternative routes, thereby leading to a prioritization of routing options. Another recommendation is the use of the same corridors for multiple infrastructures to reduce fragmentation possibilities from numerous transportation corridors. Again, this approach is similar to techniques being used in the United States.

The primary difference between the U.S. and European approach is the large perspective that the European planning efforts encompass. As mentioned earlier, there is a clear understanding of the scale of ecological factors. From individual projects to the Pan-European Ecological Network, there is an understanding of the importance of transportation infrastructure to the potential success of these initiatives.

STUDY TECHNIQUES

The study techniques used in Europe to determine potential wildlife impacts and monitor the success of subsequent mitigation methods also do not differ significantly from what is happening in the United States, although, in some countries, they are being used more extensively.

Wildlife mortality on the highways is used as an indicator of problem areas, although no standardized requirements for monitoring wildlife mortality were observed. The case was similar to that in the United States in that necessity leads to the action of monitoring mortality rather than a standardized program of continuous monitoring. Limited studies indicated that species-specific mortality could be problematic in some locations, and the site-specific information was then fed into the evaluation process.

Game hunters' knowledge of local circumstances and wildlife populations is used more extensively in Europe than in the United States. With the exception of the Netherlands, transportation and environmental agencies, as well as the academic community, are using information from hunters in the decisionmaking process for planning and project-level discovery. In fact, in Slovenia, the hunters and landowners are an important component of the wildlife management process and even feed wildlife to provide populations for hunting. This fact permits the hunting of the Eurasian brown bear, which is a protected species in Slovenia.

As mentioned earlier, GIS is being used, often on a landscape scale, to identify important habitats, associated wildlife, and their relationship to the planned or existing transportation infrastructure. A good example of this approach was conducted in Slovenia. Dr. Andrej Kobler and Dr. Miha Adamic (1999) used a GIS-based model to identify core bear habitat areas in relation to the Ljubljana-Postonjana Highway. They used bear-sighting information from hunters and radio-tracking data to identify important habitat in the proximity of the highway. Their research resulted in the identification of important areas along the highway for connectivity, resulting in the recommendation for ecoducts at these locations (figure 1, next page).

As part of the development of the European Handbook, there have been discussions of minimum standards for evaluation and monitoring of measures taken for wildlife, whether structural or nonstructural. Lack of standardized methods and study designs in the United States and Europe limits comparability of data and information obtained as to the effectiveness of a measure. As in the United States, the Europeans also discuss what constitutes an "effective" measure. Is reduced mortality on the highway success? Is the measure connectivity at the population level? For what species? Land-management goals in the area play a role in what is considered effective. European countries are looking at the large landscapes in planning for effectiveness and providing crossing structures that accommodate most species in the landscape, from insects to large carnivores. France requires monitoring upon completion of a structure.

The monitoring period is for 1 year, with a revisit after 5 years to determine any necessary changes. Germany also requires monitoring for new structures. All countries visited have monitored the effectiveness of some structures with some good results, but this activity is not standardized in design or duration. Some of the study results are discussed in chapter 5. No new methods for monitoring wildlife passages are being used in Europe. Sand and ink beds are being used by most of the countries to monitor wildlife movement through structures of

various sizes. Sand beds have proved to be a cost-effective method for documenting wildlife movement. Ink beds are largely used for tracking smaller animals. To a lesser extent, electronic counters (transponders) are used to record animal movement through crossings, sometimes in conjunction with sand or ink beds. The use of infrared still cameras to record animal movement through structures was observed in all of the

countries. Figure 2 shows the camera setup on a Slovenian bridge. The use of infrared video cameras is more extensive than in the United States, and figure 3 shows a Swiss researcher with an infrared video camera setup. The video cameras are used to observe the behavior of animals using overpasses.

Similar to the United States, European scientists also are using radio telemetry equipment to document animal movement in habitat and connectivity studies. The results of studies using these techniques also are discussed in chapter 5.

ANALYTICAL MODELS

The COST 341 report, *Habitat Fragmentation* contains a discussion of models to predict report identifies three categories of system models.

Dispersion models are usually individual movement and dispersal over either quality of the model depends on the modeled. The models can be used to look modeled to identify barriers and evaluate POLYWALK, and SmallStep are some Meta-population models are numerical, population dynamics (birth, death, habitat features (quality, size, and explicit, as regards habitats. The results evaluate landscape suitability for model are METAPHOR, RAMAS, and

Expert systems are models that use network populations to compare different decisionmaking in considering project GREINS, LEDESS, and LARCH.

The team was given a presentation of decisionmaking process. The Netherlands actively developing and using models

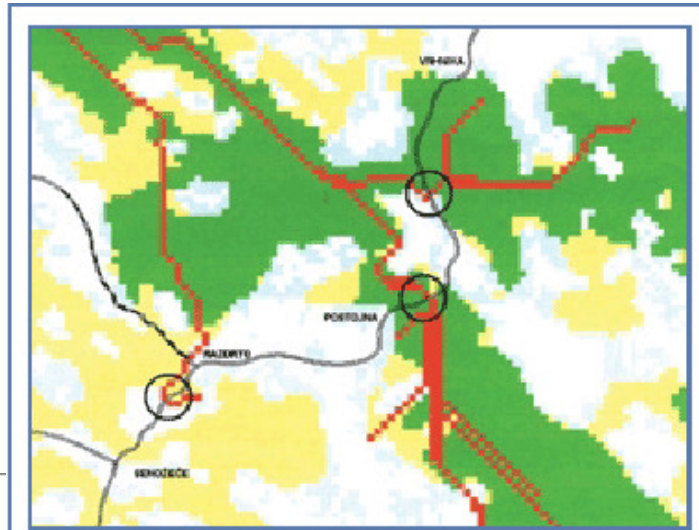


Figure 1. Proposed locations of ecoducts on the Vrhnika-Senozce Highway section.



Figure 2. Infrared still camera setup with protective case on Slovenian bridge.



Figure 3. Swiss scientist with infrared video camera.

CHAPTER 5:

MITIGATION AND COMPENSATION

In the countries visited, mitigation and compensation for potential impacts to ecological systems are anticipated as part of the planning and project-development processes. Mitigation is perceived as the reduction of impacts by using structures or strategies when planning and developing infrastructure. Compensation, on the other hand, has implications in the international European Council (EC) Directives on Habitat and Species. Conceptually, compensation that replaces the same ecological values is mandatory under these directives. Since all countries visited have implemented the EC Directives for an EIA procedure that requires assessment of environmental impact analysis during the alternative routing phase (prior to decisionmaking), compensation requirements apply. Member country laws governing spatial development planning also include consideration of the EC Directive imperatives.

NONSTRUCTURAL APPROACHES

Nonstructural approaches to changing motorist or animal behavior would be the preferred and, often, most cost-effective means of reducing wildlife mortality and, perhaps, improving connectivity across transportation corridors. A number of these techniques were reported in the draft Europe State of the Art Report.

Olfactory Repellents

Some initial work has been done in Europe to look at olfactory foam repellents that contain mixed scents (human, predator, other unpleasant odors) to raise animal awareness or keep them away from roads. The foam is sprayed on trees or other structures along the road. Limited research indicates some promise in this area, although further research is needed. There is also an extensive maintenance requirement associated with this approach that could be expensive-keeping fresh scent out there.

Ultrasound

Ultrasound is another approach that has been tried in Europe. There was no evidence of mortality reduction for those instruments that were researched.

Road Lighting

Road lighting was looked at in relation to wildlife mortality, with the conclusion that it is not effective for reducing wildlife mortality. In fact, highway lighting may have negative impacts on nesting birds in the Netherlands (Molenaar et al., 2000). A reduction in habitat quality for nesting, which could extend several hundred meters from the road, was evidenced.

Population Control

Population control through habitat management and hunting is another approach being tried in Europe. While this approach may be locally successful for reducing wildlife mortality, it does not address the larger issues of ecological quality and connectivity.

Habitat Modification

Adaptation of habitat is another practice technique is used principally along the or to increase driver and animal visibility the road to reduce collisions of vehicles carefully selected to make the roadsides observed the planting of desirable species crossing structures. This type of habitat for a wide variety of animals, including intentional planting of a continuous for these species.

Stumps and other structures (rocks, organisms, when placed with wildlife structures. Rows of stumps

are a common feature on Dutch overpasses and underpasses (figure 4).



Figure 4. Dutch overpass modified with vegetation and stumps.

On a larger scale, total landscape planning that includes structures for human and wildlife connectivity is being carried out in Europe. The team visited several sites where this technique is being used. In Switzerland, habitat corridors have been planted along Highway A1 to provide cover for animals using culverts under the highway. The Swiss also are planting habitat adjacent to overpasses to provide cover for wildlife approaching large overpasses on Highway N4.

The Germans are implementing large-transportation project as the catalyst wildlife and humans. The team visited accommodate both wildlife movement another rural area, near Lake Konstanz, along the lake has been preserved and connectivity has been constructed. ecological qualities of the area are



Figure 5. German overpass with forest road and vegetation.

STRUCTURAL APPROACHES

Fence Applications Fences are used extensively in Europe to keep wildlife off of the major highways. The team observed a variety of fence types. A fine mesh wire (2 x 2 to 4 x 4 cm) is often seen on the bottom one-third to one-half of the fence to prevent both small and large animals from accessing the highway right-of-way. A fence height from 2.6 to 2.8 m is used for ungulates such as red deer, roe deer, and moose. This height needs to be maintained through terrain features and above winter snow levels. The fence is installed on the outside of the poles so that larger animals do not push it away from the poles. Smaller mesh fence should be buried from 20 to 40 cm underground to prevent small animals from digging under the fence. Figure 7 shows a number of fence types included on European projects. Exits from the inside of the fence include one-way gates or, preferably, earthen ramps that allow the wildlife to get over the fence (figure 8, page 16) if trapped in the right-of-way.

Reflectors

Reflectors that beam light from headlights into adjacent habitats have been well researched in Europe. Molenaar and Henkens (1998) conducted a literature review of research on this type of structural alternative and concluded that there was no evidence that the reflectors worked or didn't work. The COST 341 report also concludes that these devices are ineffective.



Figure 6. Wildlife and human corridor to wildlife conservation area, along Lake Konstanz, Germany.

Signing

Countries visited reported that standard wildlife signing has proved ineffective in Europe, because drivers become accustomed to them. The European countries are now using combination approaches. Combining wildlife signs with speed limit signs seems to increase their effectiveness. Including flashing lights also is believed to increase the effectiveness. The Swiss are using a series of solar-powered heat sensors to



Figure 7. Various European fence applications.

determine animal presence, which then triggers a fiberoptic wildlife warning sign to reduce speed to 40 km/h (figure 9, page 16). This installation has significantly reduced wildlife mortality on a two-lane regional road (Kistler, 1998).

Noise Barriers

The COST 341 effort reports that, although noise barriers are typically constructed to reduce noise to human dwellings, noise barriers for wildlife have been used in Europe principally for colonies of nesting birds. Because the noise barriers are solid



Figure 8. One-way door for small mammals on fence near

structures of wood or concrete, they often form complete barriers. They introduce further fragmentation into the landscape and, therefore, have to be used carefully. When used in association with wildlife-crossing structures, they can guide wildlife to the structures. Little research has been conducted on the problems or remedial aspects of these structures.

Amphibian and Other Small-Species Culverts

Amphibian culvert systems were observed in all countries, except Slovenia. Culverts are placed in

Figure 8. One-way door for small mammals on fence near Dutch overpass.

known areas of amphibian movement to alleviate mortality on roadways. A number of approaches

are used. It should be noted that these systems serve the movement of other small animals, as well as amphibians.

Several types of barriers were observed for amphibians. Trenches are used to direct them to culvert structures under the roads. In Switzerland, a one-way system using a pipe for each direction was observed. A concrete trench is used to direct the amphibians to a drop inlet into the pipe leading to the other side. On the wetland side, pipes leading back to the other side are present (figure 10). Grossenbacher (1985) and Ryser (1988) reported that this system was more effective than just single pipes in which the amphibians could move in either direction.

A metal rail type system was observed in Germany to direct reptiles and amphibians to wildlife culverts under Highway B30. In France, a fine mesh plastic material similar to silt screen is used at the bottom of fences to direct smaller animals, including amphibians, to culverts and overpasses. France also was using concrete walls to keep amphibians out of harm's way, but has since stopped using this expensive application.



Figure 9. Fiberoptic speed limit sign, triggered when wildlife approaches the road.

The Dutch use fine-meshed fence at the bottom of typical highway fences to direct reptiles, amphibians, and small mammals to culvert pipes under their highways. Generally, concrete or metal pipes and rectangular tunnels were observed, with diameters approximately 0.4 to 2.0 m, although larger culvert structures were seen that could accommodate amphibians as well as other wildlife. Figure 11 (page 18) shows several of these applications in Europe.



Figure 10. Concrete trench, drop inlet, and one-way pipe for amphibian crossing.



The Europeans also are modifying curbs and drains to prevent entrapment of reptiles and amphibians. In areas where amphibians are present in large numbers, ramps or breaks in the curb are provided, periodically, to allow exit from the roadway. Mesh screens are used over drainage inlets to keep the amphibians from becoming trapped in pipes.

Underpasses for other small species are similar in design to those used for amphibians. An accepted approach to providing habitat for smaller animals is the placement of rocks, stumps, and other debris in and around structures. In fact, this is becoming a common practice on larger structures, which are discussed next. Another approach used in Europe is providing plant cover around pipes or box culverts for smaller animals.

Underpasses for Medium-Sized and Large Mammals

As might be expected, larger animals require larger structures. In fact, some species of larger mammals will only use very large underpasses or require overpasses or viaducts before they will move across highway corridors. This situation was observed for ungulates in research on structures in Slovenia. The dimensions for pipe and box



Figure 11. Fine mesh fence (the Netherlands), plastic barrier (France), plastic fabric fence (France), and rail (Germany); Applications for amphibians.

culvert underpasses vary greatly, depending on the wildlife being accommodated. For smaller mammals, widths of 5 to 12 m are common. Widths of 25 m or more are used for larger mammals; structures of these dimensions are typically box culverts or bridges over land.

Heights of structures vary, according to specific animal considerations. Generally, heights of 3 to 5 m have been successful. As mentioned earlier, structures such as stumps and piles of debris are often provided under larger crossing structures as cover for smaller animals.

The team visited a number of underpass structures for medium to large mammals. In France, the team visited an underpass on Highway 71 that was 3 m high and 6 m wide (figure 12). A private consultant is monitoring 9 passages with similar dimensions on this 15-year-old highway. Use of the crossing varies from year to year, and may be influenced by private land management adjacent to the crossing, as well as fluctuating wildlife populations in the area. The team also visited a wet culvert (3 m high x 6 m wide) that had been modified with a dry

ledge to accommodate wildlife movement on Highway 71.

On A-87, which is 40 km north of Orleans, France, the team visited a new four-lane, divided highway not open to traffic. The contractor, Cofiroute, has used approximately 3.5-m pipe culverts for amphibians and smaller animals (figure 13).

In Germany, Highway B-30, another new route, has arch-pipe culverts for use by amphibians and small mammals (figure 14, next page). Fencing is designed to keep both small and large animals off of the highway and includes a rail system to guide amphibians to the crossings.



Figure 12. French box culvert overpass (3 m high and 6 m wide).

In Switzerland, pipe culverts for small animals are aligned with adjoining hedgerow habitat plantings on Highway A1. Pond habitat is included in the restored habitat area for amphibians and other wetland species. The hedgerow serves as a corridor of habitat that leads animals to the culverts.

Overpasses

The overpass is considered quite successful for the largest spectrum of animals. The presence of habitat and structure on overpasses allows

French pipe culvert for small mammals for use by everything from insects amphibians. to large carnivores. European overpasses vary in width from approximately 8 m to several hundred meters and are often referred to as "landscape" or "green bridges."

The French often use an hourglass-shaped overpass design that is constricted in the area of the road in order to reduce structure cost.

These overpasses usually have a width of 8 to 15 m at the narrowest point. On the tour of the A-87 project, the

team observed four overpasses with the hourglass design (figure 15, next page). The narrowest point on these structures was 12 m, and 50 cm of soil was placed on the structures for vegetative growth. At one end of an overpass, there is a constructed pond for use by amphibians. Large boulders were placed at each end of the overpasses to prevent vehicular use. They also had high, wooden fences to serve as visual and noise barriers (figure 16, page 21). On this project, it was determined that having four



Figure 13. French pipe culvert for small mammals and amphibians.



Figure 14. Arch culvert on German Highway B-30, with rail for amphibians and fence for larger wildlife.

smaller overpasses would be more effective than fewer large overpasses. The French believe that habitat leading to and near the overpasses is important when using the smaller width crossings. The intent is not total connectivity but, rather, to facilitate enough crossing of animals to maintain genetic diversity of the separated animal populations.



Figure 15. French overpass with board fence (15 m wide at center; 30 m wide at ends).

France was the first European country to use overpasses. In 1991, France had 125 overpasses in place and continues to use this as a principal structure for connectivity and motorist safety. Some overpasses are quite large, such as an 800-m-wide overpass at the Forest Hardelot. Some overpasses serve dual purposes, where farm or other roads share the tops of the overpass.

Germany has 32 overpasses, with 8 additional ones under construction and 20 more planned. Widths range from 8.5 to 870 m. As

guidance for soil depth for plants on overpasses, the Germans use approximately 1/3 m for grass, 2/3 m for shrubs, and 1.5 to 2 m for trees. As in France, there are a number of dual-purpose crossings.

Overpasses are incorporated into landscape design in Germany, and

while also accommodating human particularly evident along the B-30 Highway, Konstanz conservation area via a number

widths from 3.4 m to 200 m, and are have additional, longer overpasses that corridors of habitat. Tunneling is done depending on site-specific newly constructed overpasses in along A-1, northeast of Bern, in the

Central Plateau, which were built in 1995. Figure 18 (page 22) shows the Grauholz overpass (23 m wide). The overpasses cross six lanes of traffic and have hedges, ponds, and clumps of bushes (figure 19, page 22). They connect forested areas to serve as connections mainly for roe deer and amphibians, along with other wildlife.

The team also visited a newly constructed Swiss overpass, on Highway N4, to accommodate a rail corridor



in the Henggart/Rutibuck commune (figure 20, page 23). This was a large overpass, with a 50-m width over the road. The use of berms along the edge prevents traffic noise and lights from disturbing wildlife.

A corridor of vegetation has been planted to provide habitat, through farmlands, to the crossing. Vegetation, debris piles, rock piles, and stumps are used on the overpass for small animal cover.

There are four overpasses in the Netherlands. The designs used are both hourglass and straight in configuration. The widths vary from 17 to 50 m, and each crosses a four-lane highway. One of the overpasses is extended to cross a farm road that runs alongside the four-lane highway.

There has been a good deal of research on the effectiveness of overpasses in Europe. Most researchers use tracks in sand, tracks in snow, counters, and infrared cameras to study crossing effectiveness. A more detailed account of the specific research is contained in the Swiss State of the Art Report, COST 341, *Habitat Fragmentation Due to Transportation Infrastructure* (European Commission Directorate General Transport, 2000). Briefly, Pfister et al. (1997) conducted research on five wildlife overpasses on the Stockach-Uberlingen section of German Highway B31 that the team visited. They also looked at 12 other overpasses in Germany, the Netherlands, France, and Switzerland. They did follow-up research on other overpasses (Pfister et al., 1999) using the same infrared video camera technology. The research looked at large mammals, small mammals, and flightless insects such as ground beetles,



Figure 16. Board fence on French overpass to block noise and light (rocks are placed at ends to prevent vehicular use).



Figure 17. View of Lake Konstanz conservation area after landscape-level planning.



Figure 18. Swiss overpass built in 1995 with a 23-m width at center.

grasshoppers, and ground spiders, along with diurnal butterflies. With suitable habitat on and around the overpasses, it was determined that the overpasses are very effective for a wide variety of animals. The conclusions included the observation that structures at least 60 m wide were more effective than overpasses narrower than 50 m, especially for larger mammals. It was noted that animal behavior on the overpasses is more normal on wider structures.

In a separate research project, Righetti et al. (1998)

used infrared video technology to look at wildlife behavior on the Swiss overpass on A1 in Grauholz (the same one the team saw). They concluded that the alarmed behavior of roe deer, which is one of the target species, indicated that the crossing was too narrow (23 m). In a two-lane application, however, an overpass near Brienzwiler that is 17 m wide is used extensively and regularly by a wide variety of species—badger, fox, marten, chamois, roe deer, and red deer.

Other research on Swiss overpasses (Kaden et al., 1993) that examined two structures in Thurgau (127 m and 186 m, respectively) showed that they were valuable for mammals, ground spiders, ground

of the overpass, along with the were important factors. Overall, width, detailed design, and habitat for species in the area being studied. For but may not be necessary for specified. Along with viaducts, variety of species.



Figure 19. Pond and vegetation located on Swiss overpass to serve as cover and habitat for wildlife.

Viaducts

As mentioned previously in the planning section, a viaduct was constructed in Slovenia to provide connectivity for a variety of wildlife, including the brown bear. There are three viaducts (593, 160, and 265 m long, respectively) on the Ljubljana- Trieste Highway. The highway cuts off a large area of habitat in western Slovenia from habitat in southern Slovenia. The team visited one of the viaducts (figure 21) in the Razdrto-Dolenja section of the highway that was successfully being used by the target species-brown bear, wolf, a number of ungulates, and some smaller mammals (Jerina, 2001).



Figure 20. New Swiss overpass to accommodate rail corridor (50 m wide).

The team also visited a viaduct at the Payerne exit on A1, in Switzerland (figure 22, next page). The Swiss use stumps under the viaduct as small animal cover. This practice was first successfully tried by the Dutch. Unfortunately, the effectiveness of this viaduct and the associated wildlife underpass may be compromised because of poor land-use planning in the adjacent area where habitat may be converted to commercial use.

Viaducts are extensively used in Europe, especially in areas with undulating terrain and over water bodies. As in the United States, bridge extensions can result in maintaining connectivity along riparian corridors. These structures can be of great length and, therefore, provide the opportunity for habitat/wildlife connectivity as well as human connectivity. They are commonly built for purposes other than wildlife connectivity but can also serve this purpose, if proper habitat connectivity is provided.

Existing, Modified, and Multipurpose Structures

Slovenian researchers monitored 11 underpasses, 5 bridges, and 2 viaducts in studying the Ljubljana-Trieste Highway. The total research (Jerina, 2001) involved 7,300 days of monitoring over a 5-year period, making it one of the more extensive long-term research efforts reported in Europe. Many of the structures were built for



Figure 21. Slovenian viaduct built for wildlife, hydrology, and human connectivity.



Figure 22. Swiss viaduct with stumps for small animal cover.

human connectivity but were being used by wildlife. Most species, with the exception of ungulates, used the bridges. The frequency of use of bridges was negatively impacted by increased traffic on the bridges. The existing structures on the highway were used by at least 14 different species of wildlife.

Each country visited had multipurpose structures that accommodated wildlife and transportation needs. The Dutch have modified existing bridges by closing one lane and covering it with fill for vegetation, then including stumps and other structure for wildlife use. They also have taken existing drainage structures and built ledges or

decks for use by small wildlife species (figure 23). Both of these approaches have proved successful for some wildlife movement.

MAINTENANCE ASPECTS

The role of maintenance forces in the success of European techniques for accommodating wildlife is considerable. In the Netherlands, maintenance funds and forces are extensively involved in carrying out the program for badger crossings and existing structure modifications for wildlife. In each country, fence maintenance is demanding, because fences are one of the principal measures for keeping wildlife off of the road. The additional bridges, underpasses, overpasses, and culverts require maintenance, if they are to remain effective. Some structures, such as amphibian trenches, fences, and culverts, also require special maintenance attention.

In all of the European countries visited, the highway right-of-way was fenced to keep wildlife out, such that vegetation along the roads was not considered wildlife habitat. In one area of Switzerland, fences were placed near the road so that the right-of-way outside the fence could be left as habitat.

The habitat on overpasses is maintained for native wildlife species, and active seeding and planting of these species was evident. The plants were placed for food

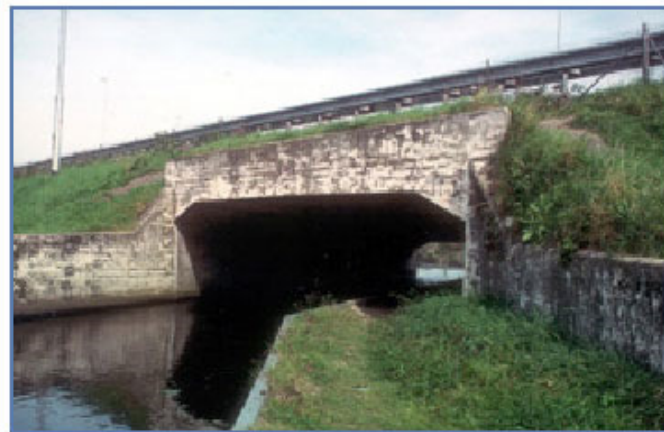


Figure 23. Dutch box culvert modified with ledge for wildlife.

and cover. On larger overpasses, infrared video and browse evidence indicated that animals were

CHAPTER 5: MITIGATION AND COMPENSATION

actually feeding on the overpasses (Pfister et al., 1997, 1999; Righetti et al., 1998). This finding was in contrast to the alarmed behavior and rapid movement of animals on the narrower overpasses.

A key factor in the success of all wildlife-connectivity structures is maintenance of adjacent habitat to facilitate wildlife movement to the structures. The team learned of agreements with landowners and associations to provide for the maintenance of adjacent habitats. In Switzerland, the government provides financial compensation for landowners if they leave at least 10 percent of their land in native habitat. Along with land-use planning, these factors have contributed to providing connecting habitat.

The condition of the roads and structures for wildlife indicates that maintenance forces are being adequately funded to take care of these features. This need for maintenance is an important consideration in budgeting for wildlife considerations in transportation programs. Maintenance is a mix of public and private activity in the European countries.

CONCLUSIONS AND RECOMMENDATIONS

The Wildlife Habitat Connectivity and Highways Scan Team developed the following conclusions and recommendations for application in the United States:

POLICY

Strong policy and regulatory guidance are leading efforts in Europe. Several European countries provide funding for retrofit of structures for wildlife. One approach taken in Europe is to include these funds in the maintenance budget to be implemented as maintenance activities.

A stronger policy for "avoidance" of impacts to wildlife and habitats exists in Europe than in the United States. The scan team sees a need for greater attention to avoidance, when demonstrating the current "avoidance and minimization" requirements of the FHWA's NEPA process. This effort could be accomplished by a stronger consideration of avoidance alternatives in transportation planning and implementation.

Because of significant habitat losses in the past, some of the European countries compensate for habitat loss, irrespective of habitat type. The scan team concluded that at least two principles of European policy could be implemented in the United States: 1) an ecological, rather than species-specific, perspective for compensation, and 2) the principle of compatible land-use management, in areas of highway structures built for wildlife passage. European countries also make a strong effort to involve private lands in plans for the use of adjacent land. The role of private lands adjacent to highways is an area that needs further policy development in the United States.

The scan team identified the following specific policy improvements that would be helpful in the United States:

- Include wildlife/transportation issues in the FHWA and AASHTO strategic plans.
- Enhance the gains made in the Transportation Equity Act for the 21st Century (TEA-21) through dedicated funds for wildlife issues.
- Include funding for retrofit of structures for wildlife in TEA-21 reauthorization.
- Establish a policy for actions based on well-supported research to build a scientific basis for action within TEA-21 reauthorization.
- Implement a stronger analysis of alternatives in transportation planning and implementation that avoid wildlife and habitat impacts.
- Implement a habitat-mitigation policy for all viable wildlife habitat losses.
- Accomplish compensation for habitat loss at the ecosystem level rather than "postage stamp" mitigation in order to accomplish compatible wildlife habitat adjacent to the highway. One approach would be "habitat banking" similar to the current wetland banking programs. Such an approach is currently eligible for federal funds, under TEA-21 and the FHWA regulation, Mitigation of Impacts to Wetlands and Natural Habitat, 23 CFR 777.

CONCLUSIONS AND RECOMMENDATIONS

- Establish a stronger policy for consistency of highway alignment and design, with public lands and public-land management compatible with highway features for wildlife.
- Develop a manual that further describes land-acquisition options for wildlife conservation in the transportation process.
- Require and provide funding for postconstruction monitoring of wildlife in order to build a strong scientific base for future decisionmaking.

The agencies identified for implementation of policy elements were the FHWA, State transportation agencies, the U.S. Forest Service, the Fish and Wildlife Service, the Environmental Protection Agency, and the Bureau of Land Management.

COMMUNICATION STRATEGY

One of the strong points of the European effort is the communications network that has been developed to coordinate information, enhance wildlife connectivity, and garner support for providing measures for wildlife in the transportation system. The Europeans have used many

symposia and journals to spread information related to wildlife and transportation.

The scan team identified the following specific communication strategies that would be helpful in the United States:

- Identify a central point of contact in the United States for coordination and communication of information with the European community.
- Recruit organizations such as the Society for Conservation Biology, Wildlife Society, Ecological Society of America (ESA), The Nature Conservancy, Ducks Unlimited, Izaak Walton League, and use publications, such as the FHWA newsletter *Greener Roadsides* to disseminate information related to wildlife and transportation.
- Include in the communications effort the academic community and State wildlife agencies that are conducting a great deal of the research.
- Initiate an international and national coordination effort in the United States to involve critical stakeholders in the process, with an interagency workshop on communication strategies.
- Develop a central source of information about transportation and wildlife. The further development of the capabilities of the CTE should be used for this strategy.
- Coordinate interagency cross training, so that all stakeholders understand the issues and solutions involved in wildlife and highway conflicts.
- Use programs such as streamlining, environmental stewardship, and context-sensitive design to communicate the need to and approaches for ensuring that wildlife is given adequate consideration in transportation decisionmaking.

CONCLUSIONS AND RECOMMENDATIONS

- Join with Europe in developing a COST 341-type agreement that includes the States, Canada, and Mexico to promote international exchange of scientific information.

GUIDANCE MANUALS

Many of the countries visited have been developing guidance documents that will greatly facilitate additional measures for wildlife within the transportation systems. Strong interagency and other external coordination was evident in several countries, and similar efforts should be initiated in the United States. The Europeans seem to have common definitions for terminology that is typically used to address wildlife issues, which is not the case in the United States. Specific guidance on structure types, sizes, and designs have been developed in several European countries, and several countries have specific requirements for postconstruction monitoring using successful methods, such as infrared cameras, for monitoring structure use by animals.

The scan team believes that the following guidance packages would be helpful in the United States:

- Develop an assessment-method manual to provide guidance to environmental personnel and engineers in evaluating:
 - needs and objectives of measures for wildlife,
 - tools to evaluate micro-habitat to landscape-level perspectives,
 - tools to identify site-specific locations, species group-specific information on evaluation techniques, and alternative methods for conservation and mitigation.
 - This recommendation may be implemented through the work of a new committee, the Committee on Ecological Effects of Road Density, which has just been formed.
- Include in the manual guidance on the coordination of highway and habitat issues with resource agencies and NGOs.
- Undertake an interagency effort to develop definitions for commonly used terms in the transportation/wildlife science. "Landscape links," "connectivity," "permeability," "landscape ecology," and "ecosystem management" are some examples of terms that mean different things to different audiences.
- Develop manuals for structure selection, sizing, and design guidelines for transportation departments in the United States. The inclusion of cost information would add to the value of such manuals.
- Develop a guidance document with specific recommendations on the temporal and spatial requirements and techniques for monitoring structures.
- Coordinate the development of the guidance documents, which will be published as AASHTO guidance manuals, with the TRB. The manuals should be developed and coordinated by the FHWA, the U.S. Forest Service, the Fish and Wildlife Service, the National Park Service, and the Environmental Protection Agency.

CONCLUSIONS AND RECOMMENDATIONS

RESEARCH STRATEGY

Several of the countries that the team visited had strong research programs to support decisions on wildlife measures. While this effort has begun in the United States, several areas should be emphasized. One distinctive element of the European measures to provide wildlife connectivity is the consideration of all types of animals in the design of structures.

The scan team recommends the following research efforts in the United States:

- Promote interagency coordination of research and the use of pooled-fund strategies to maximize the effectiveness of research funds. The TRB and AASHTO Standing Committee on the Environment need to take a leadership role in research efforts.
- Support research on terminology definitions to support the recommendation for a terminology guide.
- Support a national habitat connectivity study to identify the areas where highways traverse important habitats. This study will benefit the planning purposes of both transportation and the land-management agencies, and can be accomplished by building on the work already under way in some States.
- Study connectivity for all types of wildlife in the United States, including arboreal connectivity.

IMPLEMENTATION PLAN

IMPLEMENTATION RECOMMENDATIONS

- Use the existing Wildlife Ecology in Transportation Bibliographic database as the repository for all the reports gathered during the scan tour. This database is already established and being used by professionals seeking wildlife connectivity information. In addition, the CTE is committed to doing the ongoing maintenance, which is the critical aspect of ensuring the long-term viability of a database.
 - **\$10,000 will be needed to add the scan reports and documents to the database**
- Provide the financial support necessary to add crossing-structure information obtained on the tour to an ongoing effort by the U.S. Forest Service to establish a Web-based database of known wildlife crossing structures. The Forest Service has invested \$140,000 in the development of the database. This will be an excellent dissemination tool for the scan tour findings.
 - **\$25,000 will be needed to add crossing information to the database**
- The Humane Society will produce a video to educate the transportation community. The video will include:
 - The benefits of and needs for wildlife-crossing structures.
 - Illustration of different designs.
 - Demonstration of animals using crossing structures.
 - Details of the holistic Europeans approach to habitat connectivity, by seeking opportunities in every project to improve the permeability of the roadway and facilitate wildlife crossing.
 - The Humane Society will contribute the equipment and labor necessary to produce the video.
 - **\$10,000 in match will be needed to reproduce and distribute the video nationally**
- Produce a brochure to guide readers in accessing information. The brochure will provide locations of the two databases where the scan information has been located, as well as information on how to obtain a copy of the video. The brochure will be updated, when the course is available and the manual is completed. The Vermont Agency of Transportation will undertake the initial design and layout.
 - **The cost to produce and print the brochure for national distribution is \$10,000**
- Develop a National Highway Institute (NHI) course that includes FHWA-developed materials. This effort should include the development of a manual that addresses placement, design, and construction of wildlife passages, postconstruction monitoring, and land-acquisition and conservation easement options for wildlife in the transportation process.
 - **Funding for this course will be sought from NHI**

IMPLEMENTATION PLAN

- Develop an assessment-method manual to provide guidance to environmental personnel and engineers in the evaluation of:
 - The need for and objectives of wildlife impact mitigation measures.
 - Micro-habitat to landscape-level evaluation tools.
 - Site-identification tools.
 - Species-specific information on evaluation techniques.
 - Alternative methods for conservation and mitigation strategies.
 - **National Cooperative Highway Research Program (NCHRP) funds will be sought to develop the manual**

EVALUATING OR DEMONSTRATING THE POTENTIAL SCAN RESULTS

Three projects are currently under development (Vermont DOT: Dry Bridge; Montana DOT: Green Bridge; and California DOT in partnership with the National Park Service: Green Bridge). These bridges are all results of the scan tour. Monitoring will be done at all locations to determine the impact of the roadway on wildlife movements.

For an evaluation of the safety benefits of wildlife passages, volunteer pilot States should be sought that have roadways experiencing a large number of animal/vehicle collisions. Wildlife passages should be constructed on segments of the roadway, as hazard elimination projects, to evaluate the effectiveness of these structures in reducing collisions.

DISSEMINATING THE SCAN RESULTS

Preliminary list

- CTE website.
- Forest Service website, with database, construction plans, photographs (Sandy Jackson).
- National Context-Sensitive Design Conference, California, 2002.
- TRB, March 2002 (Fred Bank, Leroy Irwin).
- Interagency PowerPoint Presentations (Mary Gray, John Kinar, Ray Sauvajot).
- Regional Deer-Vehicle Clearinghouse Presentation (John Kinar).
- "Park Science" article (Ray Sauvajot).
- Two National Park Service conferences (Ray Sauvajot).
- Wayne Kobler tour.
- Regional Streamlining Meeting, November 8, 2001 (Mary Gray).
- NHI course on green-bridge construction (Sandy Jackson).

IMPLEMENTATION PLAN

- *Greener Roads*, June 2002 issue.
- AASHTO brochure (David Scott).
- AASHTO journal (David Scott)
- AASHTO Spring Meeting 2002, Presentation to Standing Committee on Highways (David Scott).
- Video (Humane Society).

- International Study Group on Multiple Use of Land 2002 Conference (Mary Gray).
- Northwest Region Wildlife Society Meeting (Mary Gray).
- 2002 Annual Meeting of the Western Section of the Wildlife Society (Mary Gray, David Scott).
- ESA journal article (Ray Sauvajot).
- Various professional wildlife meetings (Mary Gray, Susan Hagood, Ray Sauvajot, David Scott, Trisha White).
- Join the TRB safety subcommittee on deer-vehicle collisions, chaired by Pat McGowan of the Western Transportation Institute in Montana (Alex Levy).
- Presentation to North Carolina DOT (Alex Levy).
- Scanning tour presentation to group from FHWA Division office and Texas DOT (Alex Levy).
- Presentation as part of a short course on Section 7 Endangered Species Act Consultation to an interagency group in Corpus Christi, TX (Alex Levy).
- Presentation to Georgia DOT and at another ESA training course in Oklahoma (Alex Levy).
- Scan presentation to a group of landscape architects at the University of Georgia, School of Environmental Design (Alex Levy).
- Annual Western Federal conference (Mary Gray).
- U.S. Fish and Wildlife Office - Lacey, Washington (Mary Gray).
- Washington State DOT (Mary Gray).
- Field training course in Banff, Alberta (Mary Gray).
- Scan presentation to Washington Metropolitan Area Council of Governments (Susan Hagood).

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APPENDIX C

AMPLIFYING QUESTIONS

The following is a list of questions on the six areas that the U.S. panel would like to discuss with you. These questions are intended to clarify and expand on the Panel Topics of Interest described in the Panel Overview paper. In the questions, the use of the word wildlife applies to both terrestrial and aquatic animals, including vertebrates and invertebrates. Mitigation is the concept of compensation for impacts to wildlife or habitat.

The panel is very interested in being able to visit sites where some of the concepts discussed have been applied. If possible, the panel would like to be able to devote 50 percent or more of its time with you for site visits. Examples of successful and not so successful applications in the documentation process, environmental studies, research, and structural and nonstructural successes and failures are of interest to the panel to allow for a broader understanding of these topics.

1. **The Process of Identification of Wildlife Mortality Problems (or Why are Wildlife Protection Measures Necessary?)**
 - a. Do your country, state, and/or local governments have environmental laws that provide for the need to mitigate for wildlife connectivity and mortality on transportation projects?
 - b. Are your federal, state, and/or local resource agencies a normal part of coordination when trying to address federal, state, or local regulations on a project?
 - c. Is it your agency's policy to build wildlife structures for connectivity and reduce mortality for public lands? For private lands?
 - d. Is it your agency's policy to construct structural features for wildlife as a separate project, independent of a highway project? For what reasons?
 - e. Have areas of habitat been designated "critical habitat" or a similar designation for wildlife in your country? Is mitigation legally required?
 - f. Are rare and endangered species legally protected in your country? Is mitigation legally required for these species?
 - g. How are you organized to incorporate environmental issues into project development?
 - h. Is there a systematic method for gathering and recording the information for environmental documentation? What information is required for environmental approvals of wildlife issues?
 - i. Do other state and federal agencies provide useful information that is helpful in the analytical process or is it viewed as strictly a transportation responsibility? Do you provide them financial support to conduct studies?
 - j. Are secondary and cumulative impacts to wildlife a part of your analysis at the habitat and wildlife levels of analysis?
 - k. Is GIS being used to gather data that identify wildlife habitats, movement patterns/corridors, and incident locations in addressing wildlife mortality and collision claims?
 - l. Is there some level of human infrastructure and human use that is compatible with crossing structures?
 - m. Does traffic noise impact wildlife? Have compensation measures resulted from noise impacts?
 - n. Do you find that dead animals along the road attract carnivores that are then killed on the highway?

APPENDIX C

2. **The Decision Process Used in Implementing Corrective Actions**
 - a. How is the need for wildlife features scientifically identified? How is this information incorporated into design concepts?
 2. Is coordination with the planning and resources agencies and the general public a required part of the decisionmaking process?
 3. Where coordination has not resulted in satisfactory resolution of an issue, have administrative or legal actions resulted? Is there an arbitration process?
 4. Through coordination has your agency entered into any programmatic agreements or approaches to resolving wildlife issues?
 5. How much does public input play a role in project decisions during project planning/development? Any public issues with mitigation actions?
 6. To what degree does motorist safety play a role in the decision to take measures to keep animals off the highways?
 7. Does the legal status (rare, threatened, or endangered species) influence the decision to provide compensation for impacts? Are measures taken for species not legally protected?
 8. Has your department used habitat preservation or restoration as mitigation for impacts to habitats or wildlife? Who maintains and manages the habitat?
 9. Which structural or nonstructural measures used for wildlife are successful and which are not?
 10. Are measures routinely researched to determine the effectiveness of measures? Completed research? Results? Published reports? Ongoing research?
 11. How important is the location of the feature? Is land use considered?
 12. How are fence ends treated? Is there higher mortality at fence ends?
 13. Do mirrors that reflect vehicle lights or deer whistles work to discourage wildlife from encroaching on highways work?
 14. Does the behavior of wildlife in relation to crossings change over time? Does second- and third-generation acceptance of crossings improve?
 15. Does human use of crossings reduce the crossing's effectiveness?
 16. Do maintenance costs to dispose of dead animals on the highways influence the decision to take measures to keep wildlife off the highways?

APPENDIX C

3. **Design and Engineering Solutions Employed to Reduce Mortality (Impacts or for the Protection of Wildlife)**
 - a. Have wildlife crossing, lighting, warning and informational signs, speed limits, and other nonstructural measures been made easily consistent with accepted highway design standards and principles in your country?
 2. Have tool kits or best management practices been developed for engineers to use when designing structures? Are there multinational efforts to standardize practices and provide guidance?

3. What particular challenges or successes have your maintenance forces experienced in the maintenance of structural features for wildlife?
4. Do your maintenance forces maintain rights of way to accommodate wildlife? Or maintain to discourage the use of rights of way by wildlife to reduce mortality?
4. **Resource Commitment and Cost-Effectiveness of Wildlife Management Programs**
 - a. Are transportation agencies generally agreeable to financially support crossing features and habitat management work? Are there financial constraints?
 2. Have ecological factors been anticipated early enough in project planning to result in adequate funding being included in the project budget to cover needed features?
 3. Have costs resulted from legal actions by motorists incurring damages in wildlife collisions?
 4. Is a cost-effectiveness analysis done? What value is used for wildlife?
 5. Are maintenance costs considered during project development such that adequate funding is provided to maintenance after project construction?
 6. Do your maintenance forces maintain habitats restored or set aside (purchased or deeded) as mitigation or conservation measures for project impacts? What lessons, good and bad, have resulted?
 7. Does your agency contribute financial support to other agencies to maintain areas used for transportation project mitigation?
5. **Safety as a Factor in the Design and Implementation of Crossing Measures**
 - a. What safety considerations are incorporated in the design of crossing measures?
 2. Are records of collision reduction kept when measures are taken to reduce collisions?
 3. Have there been safety incursions involving property or casualty claims that were the result of, or were exacerbated by, the presence of wildlife crossing or exclusion features?

APPENDIX C

1. **Ecosystem and Habitat Perspectives (Life Cycles, Migration, Home-Range Requirements)**
 - a. Does a large overarching policy or ecosystem plan exist that provides guidance for wildlife protection measures? Is it multinational? What agreements are in place to facilitate collaboration?
 2. To what degree are ecosystem management and landscape ecology taken into consideration when considering wildlife issues of a program or project?
 3. Is your agency doing new alignment projects? What ecological considerations are issues on these projects-habitat fragmentation, loss of habitat, etc.?
 4. Are there any land-management and land-use controls to support ecosystem management and wildlife protection?
 5. Are wildlife features located to connect wildlife corridors and reduce genetic fragmentation? Or to provide for life-cycle requirements?

APPENDIX D: BIOGRAPHIC SKETCHES

Fred Bank (FHWA Co-Chair) is an Ecologist and Team Leader with the FHWA's Office of Natural Environment in Washington, D.C. Mr. Bank supervises a team of environmental scientists who develop agency policy, provide training, and manage research on a variety of environmental topics. The subject areas covered by his team include wildlife resources, wetlands, water quality, vegetation management, and hazardous materials, among others. Prior to his current position, Mr. Bank held several other environmental positions within FHWA's Office of Environmental Policy and Office of Research in Washington, D.C. His previous experience includes managing wildlife-related research and providing expert testimony on highway impacts to fish and wildlife habitat. Mr. Bank is a graduate of the University of California at Davis, holding both a Bachelor's and Master's degree in Range Management. He serves on several technical panels of the Transportation Research Board's (TRB) National Cooperative Highway Research Program.

C. Leroy Irwin (AASHTO Co-Chair) is the Manager of the Florida Department of Transportation (FDOT) Environmental Management Office in Tallahassee, Florida. Mr. Irwin currently directs the environmental management program for FDOT that includes environmental research and National Environmental Policy Act implementation, including ancillary laws such as the Federal Endangered Species Act. He has overseen the development of an extensive program of environmental research on wildlife mortality and mitigation over the past 30 years. He has also been directly involved in FDOT's wildlife mitigation programs, including wildlife crossings and other innovation mitigation concepts. He is currently overseeing an extensive program to streamline the environmental processes in Florida with the use of GIS to assess secondary impacts. Mr. Irwin is a graduate of the University of Florida, with a Bachelor of Science in Agriculture. He has received the AASHTO Alfred E. Johnson Achievement Award and the FHWA Environmental Excellence in Leadership Award.

Dr. William I. Boarman is a Research Wildlife Biologist with the United States Geological Survey in San Diego, California, and an adjunct Professor of Biology at the University of California, Riverside. Dr. Boarman conducts research on the ecology, conservation, and management of desert tortoises in the Mojave Desert of California. He also studies the ecology, behavior, and management of common ravens and their impact on tortoise populations. Dr. Boarman conducted an 8-year study investigating the effectiveness of a highway barrier fence and culverts beneath the highway in protecting desert tortoise and other vertebrate populations. He works closely with resource managers to ensure that the research is relevant to their needs and to help them implement recommendations leading from his and other scientists' work. Dr. Boarman received his Ph.D. from Rutgers University where he studied the evolution of avian song structure. He is a member of the Society for Conservation Biology, American Ornithologists' Union, and Herpetologists' League.

Gary Evink is an ecological consultant who recently retired after 31 years of public service to the State of Florida, including 25 years as the Ecologist for FDOT. His current areas of interest in the ecological area include wildlife ecology, stormwater quality, and wetland ecology. Mr. Evink is currently writing a synthesis study on

APPENDIX D

wildlife ecology and transportation for the TRB that will bring together research on the state of the practice in the United States. He has chaired two TRB Research Panels dealing with stormwater runoff and, currently, is the conference chairman for the series of International Conferences on Ecology and Transportation, which is about to hold its fourth in September. He has received the AI C. Church Award for excellence in the field of highway engineering and rendering distinguished service to FDOT and the FHWA Environmental Excellence Award for Environmental Leadership. Mr. Evink has a Master's degree in Ecology from the University of Florida.

Mary Gray is the Environmental/Right-of-way Program Manager for the State of Idaho. She is responsible for several program areas within Idaho: environment, right-of-way, scenic byways, enhancement projects, bicycle and pedestrian facilities, and recreational trails. She is responsible for ensuring that these programs are properly implemented according to program guidelines as well as all applicable laws and regulations. As part of her review and oversight during project development, she is actively involved in the development of mitigation for projects, which often includes analyzing whether some form of wildlife crossing is feasible. In addition, she is involved with the U.S. Forest Service in developing a wildlife crossing web page. She has a Master's in Civil Engineering from Stanford University as well as degrees in Environmental Studies and Geography from the University of California.

Susan Hagood is the Wildlife Issues Specialist for the Humane Society of the United States (HSUS). Her responsibilities include the "Give Wildlife a Brake!" campaign, migratory bird and selected State wildlife management issues, the federal predator control program, and the "Safe Cats" campaign-an effort to convince cat owners to keep their cats indoors for the safety of wildlife and their pets. Prior to joining the HSUS in 1991 she was with Defenders of Wildlife for 8 years. Ms. Hagood holds a B.A. from Stephens College in Columbia, Missouri, and has done graduate work in wildlife management at Louisiana State University. She is currently enrolled in a doctoral program at the University of Maryland in Marine, Estuarine, and Environmental Sciences.

John Kinar is the Chief of Winter Operations and Roadside Management in the Bureau of Highway Operations for the Wisconsin DOT. In the area of roadside management, Mr. Kinar is responsible for developing policies and procedures for the maintenance and operation of all roadside features, including vegetation management. He also is responsible for the development of a regional clearinghouse of information for the reduction of deer-vehicle crashes. Mr. Kinar has been with the Bureau of Highway Operations for 14 years and has been working on the deer/vehicle crash reduction effort for the past 2 years. He received his Bachelor of Science in Civil and Environmental Engineering from California State University at Long Beach in 1978. He is a licensed professional engineer in Wisconsin, is a member of the TRB Subcommittee on Reduction of Animal-Vehicle Crashes, and is a Friend on a number of other TRB committees with a focus on highway operations.

Alex Levy is an Ecologist for the FHWA's Southern Resource Center in Atlanta, Georgia. Mr. Levy currently provides expert assistance, training, and facilitation of

APPENDIX D

interagency coordination for a focus area including 13 southern U.S. States and the Caribbean territories. Mr. Levy is coordinating with FHWA bridge and hydraulics engineers to develop state-of-the-art training for State transportation engineers and environmental professionals to enhance habitat at stream crossings for improved fish passage and overall water quality. Prior to his present position, Mr. Levy served as a consultant to both public and private business performing environmental impact studies. Mr. Levy also serves on a standing committee that evaluates the potential for downlisting of several federally protected species found in association with highway studies. Mr. Levy holds a Bachelor's degree in Landscape Architecture from the University of Georgia and is a member of the Society of Wetland Scientists.

Dale Paulson is the Program Development Engineer for the FHWA's Montana Division Office. Mr. Paulson currently leads the program development team, which administers the federal-aid planning, environment, design, right-of-way, and research programs. His current emphasis is on context sensitive design (CSD), and he is directly involved with a project, using CSD concepts, that includes numerous wildlife crossings. Prior to his present position, he served as the Environmental Program Manager. Mr. Paulson is a graduate of Montana State University and holds a B.S. degree in Civil Engineering. He is a licensed professional engineer in North Dakota and serves on the Highway Division Environmental Quality Technical Committee of the American Society of Civil Engineers.

Bill Ruediger is the Ecology Program Leader for Highways and Roads for the U.S. Forest Service. Mr. Ruediger currently coordinates wildlife, fisheries, and hydrology issues with highways and roads affecting national forests throughout the United States. He is involved in a number of projects, including the development and implementation of wildlife and fish linkage areas; development of road and highway management practices that maintain and protect ecological processes at stream crossings; developing better communications between engineers and biologists relative to highway and road effects and mitigation for wildlife, fish, and watersheds; and cross training of biologists, hydrologists, engineers, and agency line officers in ecological problem solving for highways and roads. He has a Master's degree in Forest Management from the University of Idaho, a Bachelor's degree in Wildlife Management from Utah State University, and a degree in Animal Science from the University of New York. Mr. Ruediger's recent expertise is in addressing highway effects on large, wide-ranging carnivores, including grizzly bears, wolves, wolverines, fishers, and lynx. Mr. Ruediger has authored or co-authored a number of professional papers on the effects of highways on rare carnivores and on wildlife habitat linkages.

Dr. Ray Sauvajot is Chief of Planning, Science and Resource Management at the Santa Monica Mountains National Recreation Area and is a Science Advisor for the U.S. National Park Service. Dr. Sauvajot also holds adjunct faculty positions at the University of California, Los Angeles, and California State University, Northridge. Dr. Sauvajot's responsibilities include designing and supervising ecological projects to protect natural resources, managing science and research activities, overseeing cultural resources management programs, and supervising long-range and site-specific planning efforts in the Santa Monica Mountains, near Los Angeles, California. As a National Park Service Science Advisor, Dr. Sauvajot also provides consultation

APPENDIX D

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David J. Scott is the Director of Project Development for the Vermont Agency of Transportation. Mr. Scott oversees the design and construction of all highway projects in the State of Vermont. Vermont currently has projects both under design and under construction that include features to facilitate wildlife passage. Prior to his assignment as Director of Project Development, Mr. Scott worked in the Planning Division for VTTrans, where his duties included developing GIS applications for mapping vehicle-animal collisions. Mr. Scott is a graduate of the University of Massachusetts, with a Bachelor's in Civil Engineering. He is a licensed professional engineer in Vermont and is involved with AASHTO and the Institute of Transportation Engineers.

Trisha White is the Transportation Associate for Defenders of Wildlife at its national headquarters in Washington, D.C. Ms. White directs the new Habitat & Highways campaign, which seeks to reduce the impact of surface transportation infrastructure on wildlife and encourages State and local authorities to incorporate wildlife conservation into transportation and community planning. Prior to her present position, Ms. White spent 3 years with World Resources Institute's Biological Resources program and 1 year as environment policy consultant to USAID's Global Environment Center. In 2000, she received her Master's degree in Environment and Resource Policy from George Washington University, and she has a Bachelor's degree in Political Science from Central Michigan University. Currently, Ms. White is on the planning committee for the International Conference on Ecology and Transportation (ICOET), and is spearheading efforts to more actively engage conservation professionals and activists in the upcoming transportation reauthorization debate.

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